SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

| BI | LL: | CS/SB 11/2 | | | | | |
|----------|---------|---|----------------|-----------|-----------|--|--|
| SPONSOR: | | Transportation Committee and Senator Peaden | | | | | |
| SUBJECT: | | Service Charge/Increases | | | | | |
| DA | ATE: | April 9, 2004 | REVISED: | | | | |
| | ANALYST | | STAFF DIRECTOR | REFERENCE | ACTION | | |
| 1. | Davis | | Meyer | TR | Fav/CS | | |
| 2. | Keating | _ | Johansen | FT | Favorable | | |
| 3. | | | | ATD | | | |
| 4. | | | | AP | | | |
| 5. | | | | | | | |
| 6. | | | | | | | |
| | | | | | - | | |

I. Summary:

Persons conducting motor vehicle title, license, and registration transactions must pay statutorily authorized service charges. These service charges, which have not been raised since 1985, compensate local tax collectors, who act as agents of the state, for the administrative services they provide.

The CS amends s. 319.32, F.S., to increase the \$4.25 service charge for applications handled in connection with the issuance, duplication, or transfer of a title certificate to \$7.00. The CS also amends s. 320.04, F.S., to increase the \$2.50 service charge for applications handled in connection with original issuance, duplicate issuance, or transfer of license plates, mobile home stickers, or validation stickers or with transfer or duplicate issuance of registration certificates to \$3.00.

This CS substantially amends sections 319.32 and 320.04 of the Florida Statutes.

II. Present Situation:

Section 319.32 (2)(a), F.S., establishes a service charge of \$4.25 for each application handled in connection with the issuance, duplication, or transfer of any certificate of title.

Section 320.04 (1)(a), F.S., establishes a service charge of \$2.50 for each application handled in connection with original issuance, duplicate issuance, or transfer of any license plate, mobile home sticker, or validation sticker or with transfer or duplicate issuance of any registration certificate.

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Local tax collectors act as agents of the DHSMV for the purposes of handling applications for the issuance, duplication or transfer of certificates of motor vehicle title, license plates, mobile home stickers, and registration stickers. Although the DHSMV handles a small number of these transactions, the majority are handled locally by the tax collectors. The law provides for a service charge to be retained by the entity handling these transactions.

Currently, customers pay a \$4.25 service charge for each application handled in connection with the issuance, duplication, or transfer of any certificate of title. Additionally, customers must pay a \$2.50 service charge for each application handled in connection with original issuance, duplicate issuance, or transfer of any license plate, mobile home sticker, or validation sticker or with transfer or duplicate issuance of any registration certificate.

According to representatives of the tax collectors office, employee, equipment and administrative costs have increased substantially since 1985. These cost increases result from locally mandated salary increases, increases in the costs of providing benefits, worker's compensation and liability costs, increased costs of leasing office space, and increased postage costs. In addition, new duties are required of tax collectors, including anti-terrorism initiatives to combat fraud, which require additional steps in each title or registration transaction. Where the service charges are insufficient to cover the tax collector's administrative costs of acting as the state's agent, local resources must be used. These amounts have not been adjusted to reflect the actual administrative cost of the work since 1985 (See ss. 1 and 2, 85-324 L.O.F.).

III. Effect of Proposed Changes:

Section 1 amends s. 319.32, F.S., to increase the \$4.25 service charge for applications handled in connection with the issuance, duplication, or transfer of a title certificate to \$7.00.

Section 2 amends s. 320.04, F.S., to increase the \$2.50 service charge for applications handled in connection with original issuance, duplicate issuance, or transfer of license plates, mobile home stickers, or validation stickers or with transfer or duplicate issuance of registration certificates to \$3.00.

Section 3 provides a July 1, 2004 effective date.

IV. Constitutional Issues:

| A. | Municipality/County | Mandates | Restrictions: |
|----|---------------------|----------|---------------|
| | | | |

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

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V. Economic Impact and Fiscal Note:

A. Tax/Fee Issues:

The Revenue Estimating Conference estimates that the increase in service charges will generate a total of \$24.3 million in fiscal year 2004-05 and on a recurring basis - \$24.1 million to the local tax collectors; \$0.1 million to the General Revenue Fund; and \$0.1 million to the Highway Safety Operating Trust Fund.

B. Private Sector Impact:

This CS will result in an initial increase in the service charges paid by persons conducting motor vehicle title, licensing, and registration transactions. The service charge for a title transaction will increase by \$2.75 and the service charge for a registration transaction will increase by \$.50.

C. Government Sector Impact:

The CS addresses the administrative cost increases incurred by local tax collectors while acting as state agents by raising certain service charges.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Amendments:

None.

This Senate staff analysis does not reflect the intent or official position of the bill's sponsor or the Florida Senate.